

W. H. Kelley

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U. S. DEPARTMENT OF AGRICULTURE
BUREAU OF AGRICULTURAL ECONOMICS

COMMUNITIES AND ADMINISTRATIVE AREAS

of

Greene County
GEORGIA

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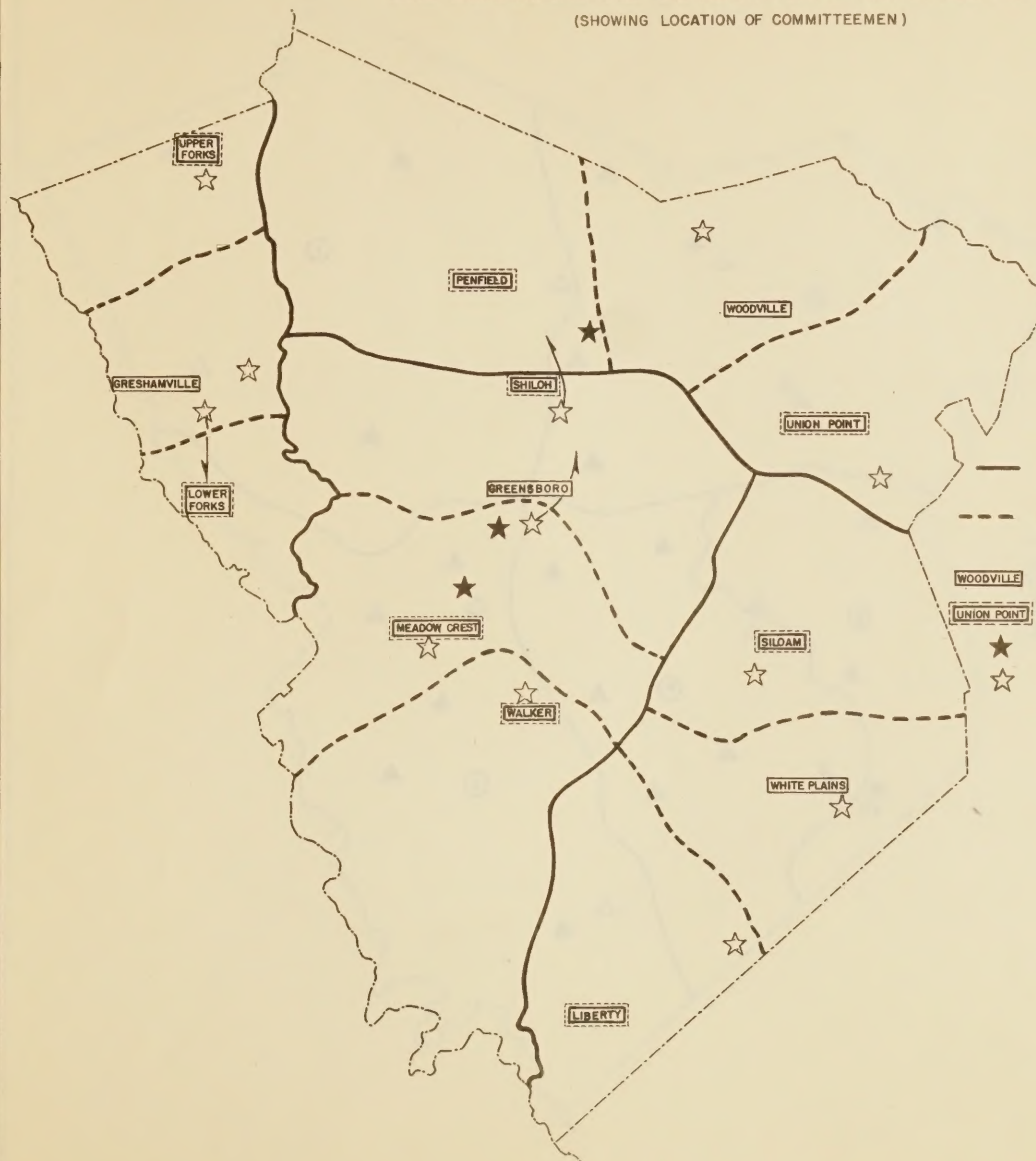
The Bureau of Agricultural Economics here presents Greene County, Georgia; its neighborhoods and communities; its leadership, and area divisions made by planning and action programs.* The outlines were drawn and leadership located after talking with the people who live in the local neighborhoods and the representatives and officials of the institutions and agencies working in Greene County. The story told in this report is typical of most rural counties in the United States.

*The maps presented in this report were taken from the processed report on Community Organization and Agricultural Planning, Greene County, Georgia, by Lee Coleman.

The first set of maps compares natural neighborhood and community boundaries with the local administrative districts or service areas of the Agricultural Adjustment Administration, the Farm Security Administration, the Soil Conservation Service, and the Extension Service. Note that no two sets of districts coincide.

MAP I - "COMMUNITIES" RECOGNIZED BY THE AGRICULTURAL ADJUSTMENT ADMINISTRATION

(SHOWING LOCATION OF COMMITTEEMEN)



LEGEND

- BOUNDARIES OF "BIG COMMUNITIES" (FARMERS IN OUTLINED AREA VOTE IN AAA REFERENDA AT INDICATED CENTER)
- - - BOUNDARIES OF "LITTLE COMMUNITIES" WITHIN "BIG COMMUNITIES" (EACH "LITTLE COMMUNITY" ELECTS ONE COMMUNITY COMMITTEEMAN)
- WOODVILLE NAME OF "BIG COMMUNITY" AND VOTING PLACE FOR OUTLINED AREA
- UNION POINT NAME OF "LITTLE COMMUNITY"
- ★ RESIDENCE OF A MEMBER OF THE COUNTY COMMITTEE
- ★ RESIDENCE OF A COMMUNITY COMMITTEEMAN REPRESENTING THE INDICATED "LITTLE COMMUNITY". WHERE THE COMMITTEEMAN DOES NOT LIVE IN HIS AREA, ARROWS INDICATE WHICH COMMUNITY HE REPRESENTS.

A representative should know the people he represents. He should be a part of the community and take part in community activities with them.

Can an AAA "community committeeman" living in Shiloh, a part of the natural community of Greensboro, represent the people of Macedonia, 10 miles away in the natural community of Penfield?

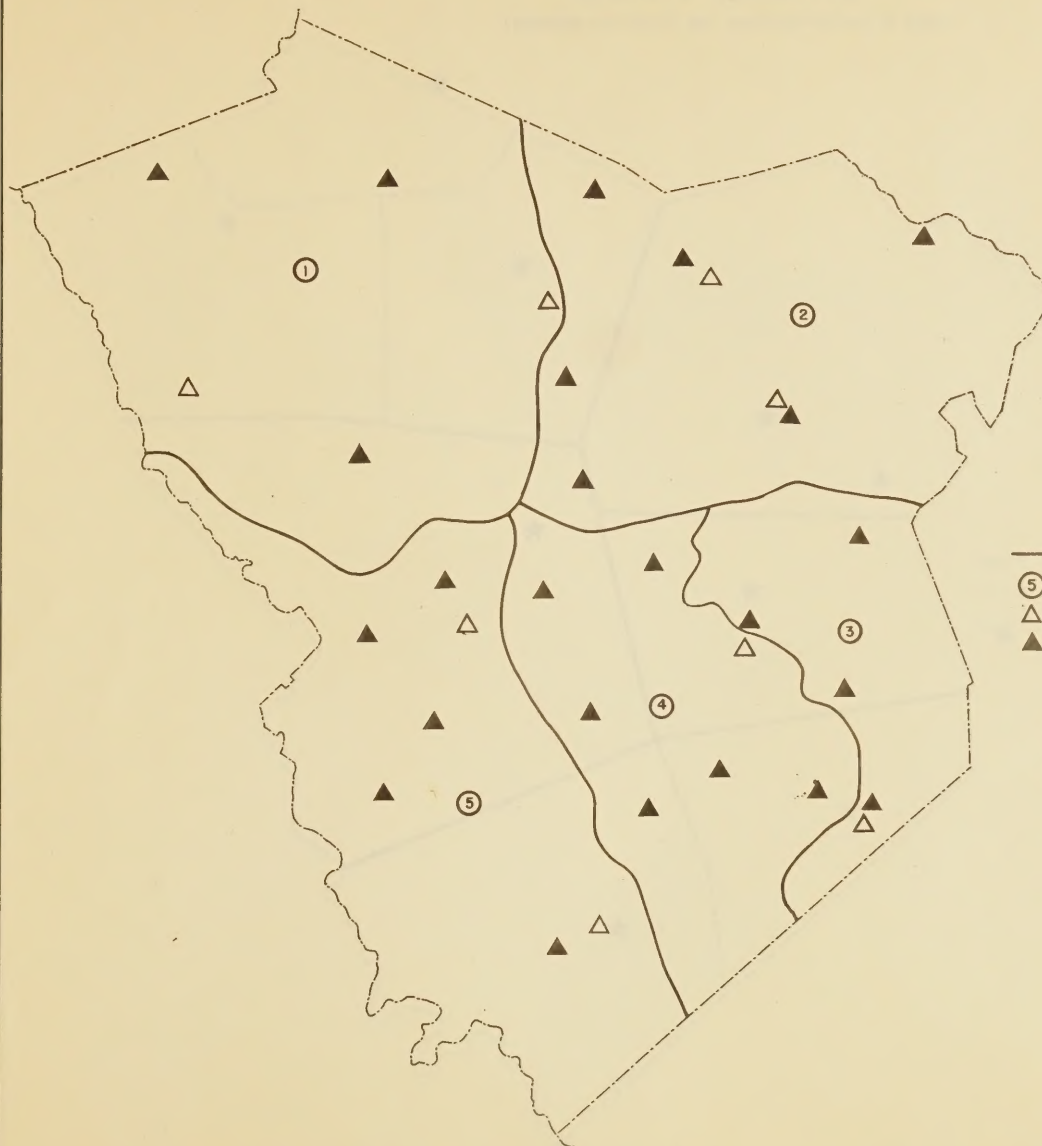
Union Point is divided among four AAA "communities."

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MAP 2 - FARM SECURITY ADMINISTRATION DISTRICTS

(SHOWING MEETING PLACES FOR CLIENTS)



LEGEND

- BOUNDARIES BETWEEN DISTRICTS
- ⑤ DISTRICT NUMBERS
- △ MEETING PLACES FOR WHITE CLIENTS
- ▲ MEETING PLACES FOR NEGRO CLIENTS

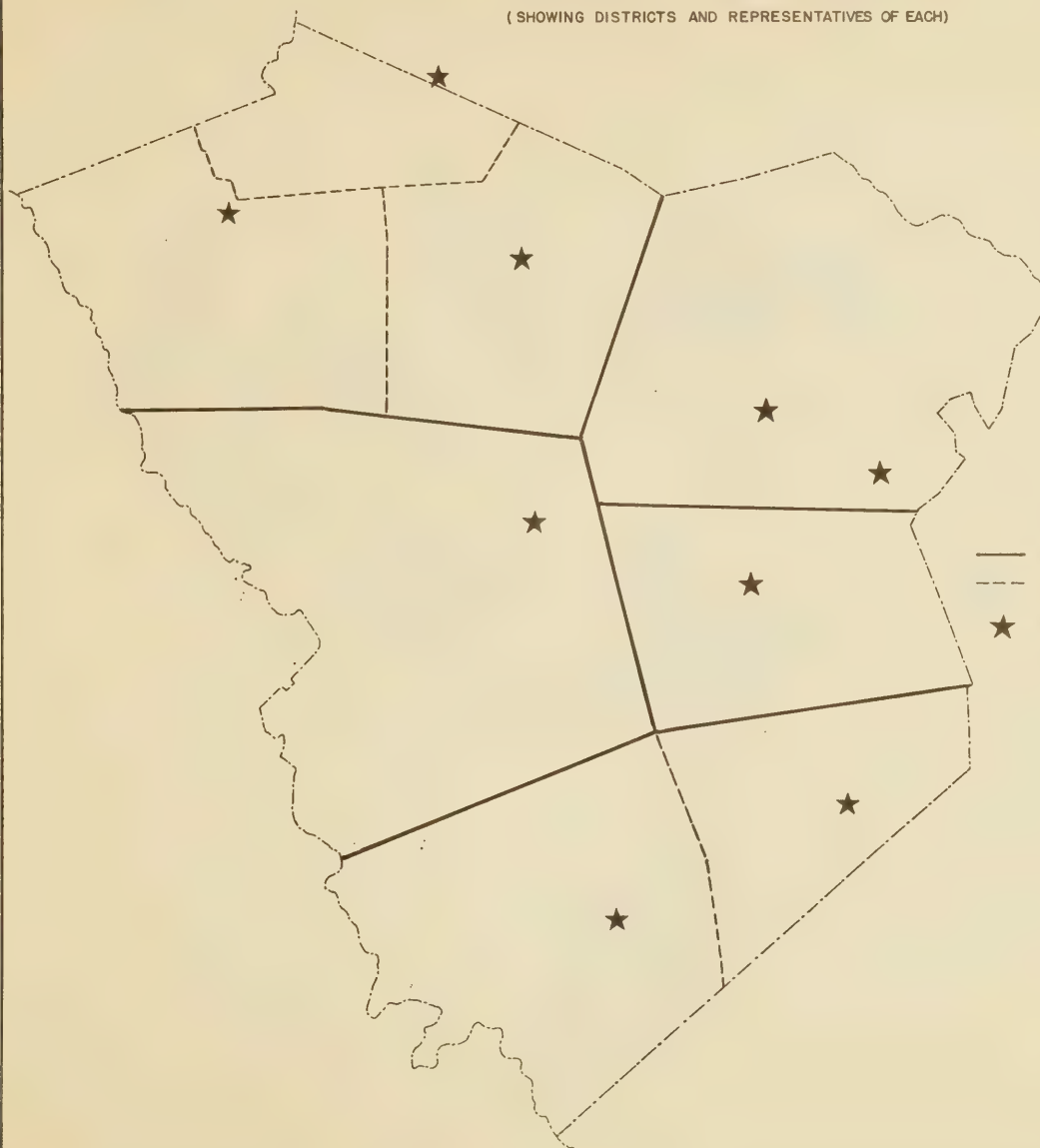
All of the Farm Security Administration districts contain parts of three or four natural communities. Nine white neighborhoods and eleven Negro neighborhoods are split between two or more districts.

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MAP 3 - SOIL CONSERVATION SERVICE PRIORITY COMMITTEE

(SHOWING DISTRICTS AND REPRESENTATIVES OF EACH)



LEGEND

- BOUNDARIES OF DISTRICTS REPRESENTED ON THE COMMITTEE
- - - BOUNDARIES OF DISTRICT SUB-DIVISIONS HAVING REPRESENTATIVES ON THE COMMITTEE.
- ★ RESIDENCE OF COMMITTEEMAN REPRESENTING INDICATED DISTRICT OR DISTRICT SUB-DIVISION.

The eight districts created for representation on the Soil Conservation Service Priority Committee bear little resemblance to the eight natural communities in the county.

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MAP 4 - EXTENSION SERVICE CLUB WORK - WHITE

(HOME DEMONSTRATION AND 4-H CLUBS)

LEGEND

- LIBERTY ▲ NAME AND LOCATION OF HOME DEMONSTRATION CLUB.
- BOUNDARY OF AREA SERVED BY HOME DEMONSTRATION CLUB AT INDICATED CENTER. (ONLY PART OF WOMEN IN EACH AREA PARTICIPATE, HOWEVER)
- ★ LOCATION OF A WOMAN'S CLUB WITH WHICH HOME DEMONSTRATION AGENT COOPERATES BY GIVING OCCASIONAL PROGRAMS.
- △ LOCATION OF 4-H CLUBS (ONE AT EACH SCHOOL EXCEPT GREENSBORO. AREA SERVED IS SCHOOL DISTRICT).

The Extension Service has been operating in Greene County longer than any other agricultural agency. But like the others, it largely ignores natural neighborhood and community lines, in carrying out its program.

Its Home Demonstration work reaches only a small proportion of the white women; and many areas are still untouched by other phases of extension work.

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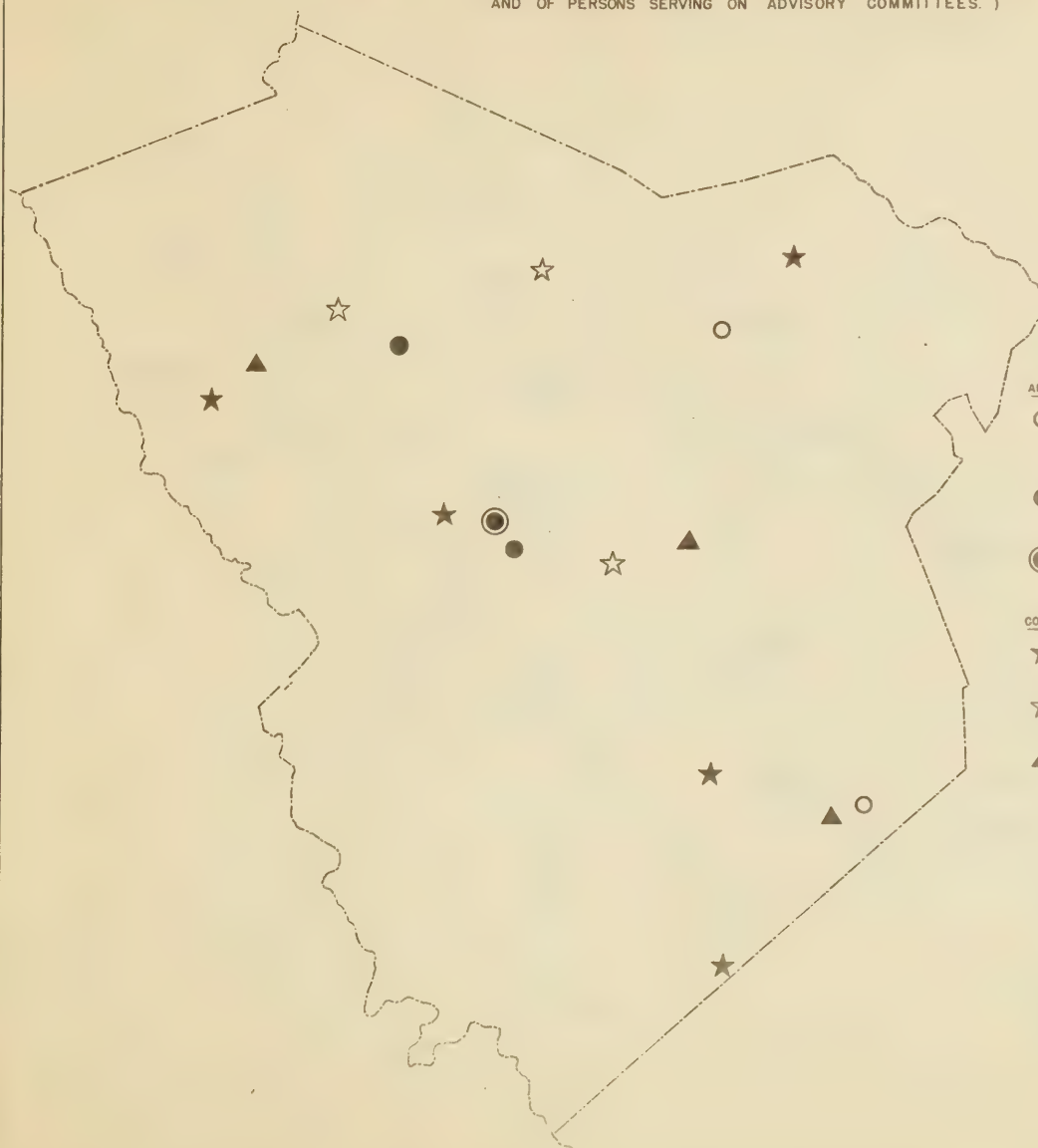
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If natural neighborhoods and communities are to serve to best advantage in action and planning programs, the local committees in charge should represent such natural groups. The next set of maps indicates the extreme inequality of representation on agricultural committees in Greene County.

MAP 5 - FARM SECURITY ADMINISTRATION COOPERATIVES AND COMMITTEES

(SHOWING LOCATION OF PERSONS SERVING ON BOARDS OF DIRECTORS OF COOPERATIVES,
AND OF PERSONS SERVING ON ADVISORY COMMITTEES.)



LEGEND

ADVISORY COMMITTEES:

- RESIDENCE OF A MEMBER OF THE TENANT PURCHASE AND RURAL REHABILITATION COMMITTEES (THESE ARE SEPARATE COMMITTEES, BUT THEIR PERSONNEL IS THE SAME)
- RESIDENCE OF A MEMBER OF THE FARM DEBT ADJUSTMENT COMMITTEE.
- ⊙ RESIDENCE OF A PERSON SERVING ON ALL THREE OF THE ABOVE COMMITTEES.

COOPERATIVES:

- ★ RESIDENCE OF A MEMBER OF THE MARKETING AND PURCHASING BOARD OF DIRECTORS.
- ☆ RESIDENCE OF A MEMBER OF THE SANITATION BOARD OF DIRECTORS.
- ▲ RESIDENCE OF A MEMBER OF THE BOARD OF DIRECTORS FOR GREENE COUNTY FARMS, INC.

Members of the Farm Security Administration's advisory committees are concentrated in certain areas; while other areas are unrepresented.

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MAP 6 -OVERALL PLANNING COMMITTEES

(SHOWING LOCATION OF MEMBERS OF COUNTY AGRICULTURAL PROGRAM
PLANNING BOARD AND SUB-COMMITTEES ON LAND USE PLANNING)



LEGEND

- BOUNDARIES OF "BIG COMMUNITIES"
 - BOUNDARIES OF "LITTLE COMMUNITIES" WITHIN "BIG COMMUNITIES"
 - NAMES OF "BIG COMMUNITIES"
 - NAMES OF "LITTLE COMMUNITIES"
- } SAME AS FOR
AGRICULTURAL
ADJUSTMENT
ADMINISTRATION MAP

RESIDENCES OF MEMBERS OF OVERALL PLANNING COMMITTEES:
(DOES NOT INCLUDE PAID WORKERS WHO ARE MEMBERS)

- ☆ MEMBER OF COUNTY AGRICULTURAL PROGRAM PLANNING BOARD ALONE
- ★ MEMBER OF "COMMUNITY SUB-COMMITTEE" ON LAND USE PLANNING ALONE
- ★ MEMBER OF BOTH COUNTY AND COMMUNITY LAND USE PLANNING SUB-COMMITTEES (ALL MEMBERS OF COUNTY SUB-COMMITTEE AND ALSO MEMBERS OF "COMMUNITY SUB-COMMITTEE")
- ★ MEMBER OF PROGRAM PLANNING BOARD AND COMMUNITY SUB-COMMITTEE ON LAND USE PLANNING.
- ★ MEMBER OF PROGRAM PLANNING BOARD AND BOTH SUB-COMMITTEES ON LAND USE PLANNING.

ARROW INDICATES LOCATION OF FARM OWNED BY A COMMITTEEMAN RESIDING IN TOWN.

Two natural communities have no representative on the County Agricultural Program Planning Board, the most important overall planning committee in the county.

Four communities have only one representative on this board, or on the county or community subcommittees on land use planning. Nearly half the positions in all three groups are held by residents of Greensboro community.

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MAP 7 - MEMBERS OF AGRICULTURAL COMMITTEES AND BOARDS

(SHOWING LOCATION OF ALL PERSONS SERVING ON 12 COMMITTEES
AND BOARDS AND NUMBER OF POSITIONS HELD BY EACH.)



LEGEND

- RESIDENCE OF A PERSON SERVING ON A SINGLE COMMITTEE OR BOARD
- RESIDENCE OF A PERSON OR FAMILY (HUSBAND & WIFE) HOLDING MORE THAN ONE POSITION ON COMMITTEES AND BOARDS. THE NUMBER OF CONCENTRIC CIRCLES INDICATES THE NUMBER OF POSITIONS HELD.

(NOTE ABSENCE OF REPRESENTATIVES IN SOME AREAS)

Four agricultural agencies have established a total of 16 committees and boards, made up of local people.

Residents of Greensboro community hold 36 of the 94 positions; 5 neighborhoods are wholly unrepresented.

Communities and neighborhoods with the highest social and economic status tend to have the most representatives. Low-income families predominate in the unrepresented areas.

Likewise, families holding the largest number of positions tend to be property owners, prominent in other local affairs.

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The persons holding official positions or board memberships (shown on three following maps and on Map 12) are more largely concentrated in towns and villages than are those holding positions on agricultural committees and boards, but the distribution by communities of the two types of positions is not significantly different. On the agricultural committees there is a much greater piling up of positions on certain individuals and families than is the case with the official positions. In general, the persons serving in official positions are a different group from those serving on agricultural committees and boards, for only 14 out of 102 individuals hold positions of both types.

MAP 8 - COUNTY OFFICIALS

(SHOWING RESIDENCE OF COUNTY COMMISSIONERS AND OTHER
IMPORTANT COUNTY OFFICIALS).

LEGEND



MEMBERS OF COUNTY BOARD OF COMMISSIONERS.



OTHER IMPORTANT ELECTED AND APPOINTED COUNTY
OFFICIALS. (TAX COLLECTOR, TAX RECEIVER, ORDINARY,
CLERK OF COURT, SUPERINTENDENT OF SCHOOLS, SHERIFF,
CORONER, WELFARE WORKER, WARDEN OF CONVICT CAMP).

All county officials live in or near
towns and villages. Eight out of
twelve shown here live in Greensboro.

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III - OTHER OFFICIAL COUNTY BOARDS

(BOARD OF PUBLIC HEALTH, BOARD OF PUBLIC WELFARE, COUNTY SELECTIVE SERVICE BOARD, AND COUNTY HOUSING AUTHORITY — SHOWING RESIDENCE OF PERSONS SERVING ON EACH.)



LEGEND

- ★ MEMBER OF COUNTY BOARD OF PUBLIC WELFARE.
- MEMBER OF COUNTY BOARD OF HEALTH.
- MEMBER OF COUNTY HOUSING AUTHORITY.
- ▲ MEMBER OF COUNTY SELECTIVE SERVICE BOARD.
- ⬤ MEMBER OF HOUSING AUTHORITY & SELECTIVE SERVICE BOARD.
- ⬤ MEMBER OF HOUSING AUTHORITY & BOARD OF PUBLIC WELFARE.

Membership on other official county boards is somewhat more widely distributed, but there are still large areas which are not represented.

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MAP 10 - COUNTY OFFICIALS & MEMBERS OF NON-AGRICULTURAL COMMITTEES & BOARDS

(SHOWING RESIDENCE OF OFFICIALS & BOARD MEMBERS & NUMBER
OF POSITIONS HELD BY EACH)



LEGEND

- RESIDENCE OF A PERSON HOLDING ONE OFFICIAL POSITION OR SERVING ON A SINGLE COMMITTEE OR BOARD.
- ◎ RESIDENCE OF A PERSON HOLDING MORE THAN ONE OFFICIAL POSITION AND/OR COMMITTEE MEMBERSHIP THE NUMBER OF CONCENTRIC CIRCLES INDICATES THE NUMBER OF POSITIONS HELD.

Official county positions and board memberships are distributed among a large number of individuals, no one individual holding more than three such positions. But two large areas and several additional neighborhoods have no residents in official positions, while residents of the towns and villages hold the great majority of such positions.

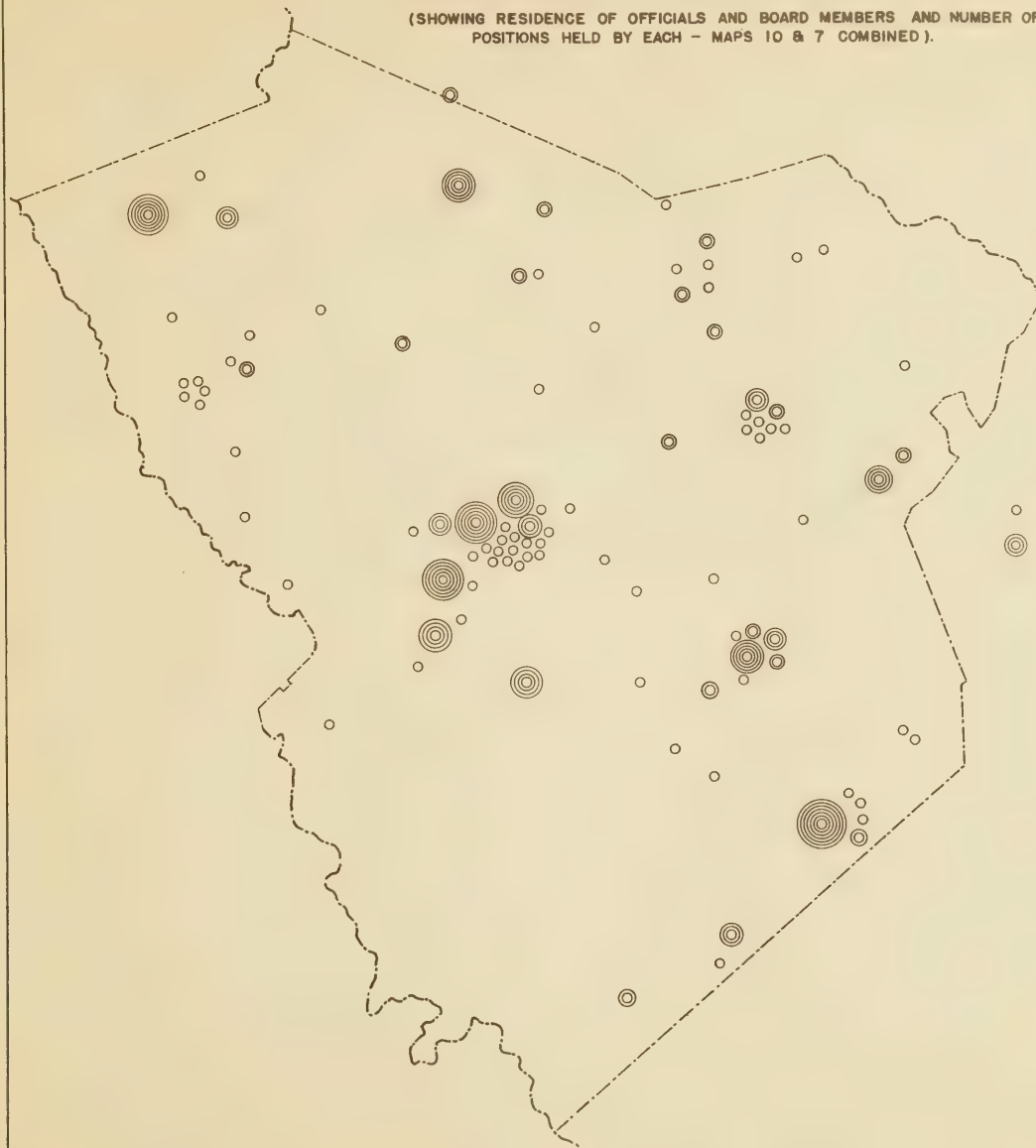
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In general, the same areas tend to be un- or under-represented when all committees are considered together, as when agricultural and nonagricultural positions are considered separately.

MAP II - COUNTY OFFICIALS & MEMBERS OF COMMITTEES & BOARDS, AGRICULTURAL & NON-AGRICULTURAL.

(SHOWING RESIDENCE OF OFFICIALS AND BOARD MEMBERS AND NUMBER OF
POSITIONS HELD BY EACH - MAPS 10 & 7 COMBINED).



LEGEND

- RESIDENCE OF A PERSON HOLDING ONE OFFICIAL POSITION OR SERVING ON A SINGLE COMMITTEE OR BOARD.
- ◎ RESIDENCE OF A PERSON HOLDING MORE THAN ONE OFFICIAL POSITION AND/OR COMMITTEE MEMBERSHIP. THE NUMBER OF CONCENTRIC CIRCLES INDICATES THE NUMBER OF POSITIONS HELD.

Individuals holding the highest number of agricultural positions do not hold official county positions or serve on county committees and boards (See maps 7 and 10). However, in some cases, single individuals who hold only two or three agricultural positions also hold two or three county positions which increases the number of individuals holding a high number of positions.

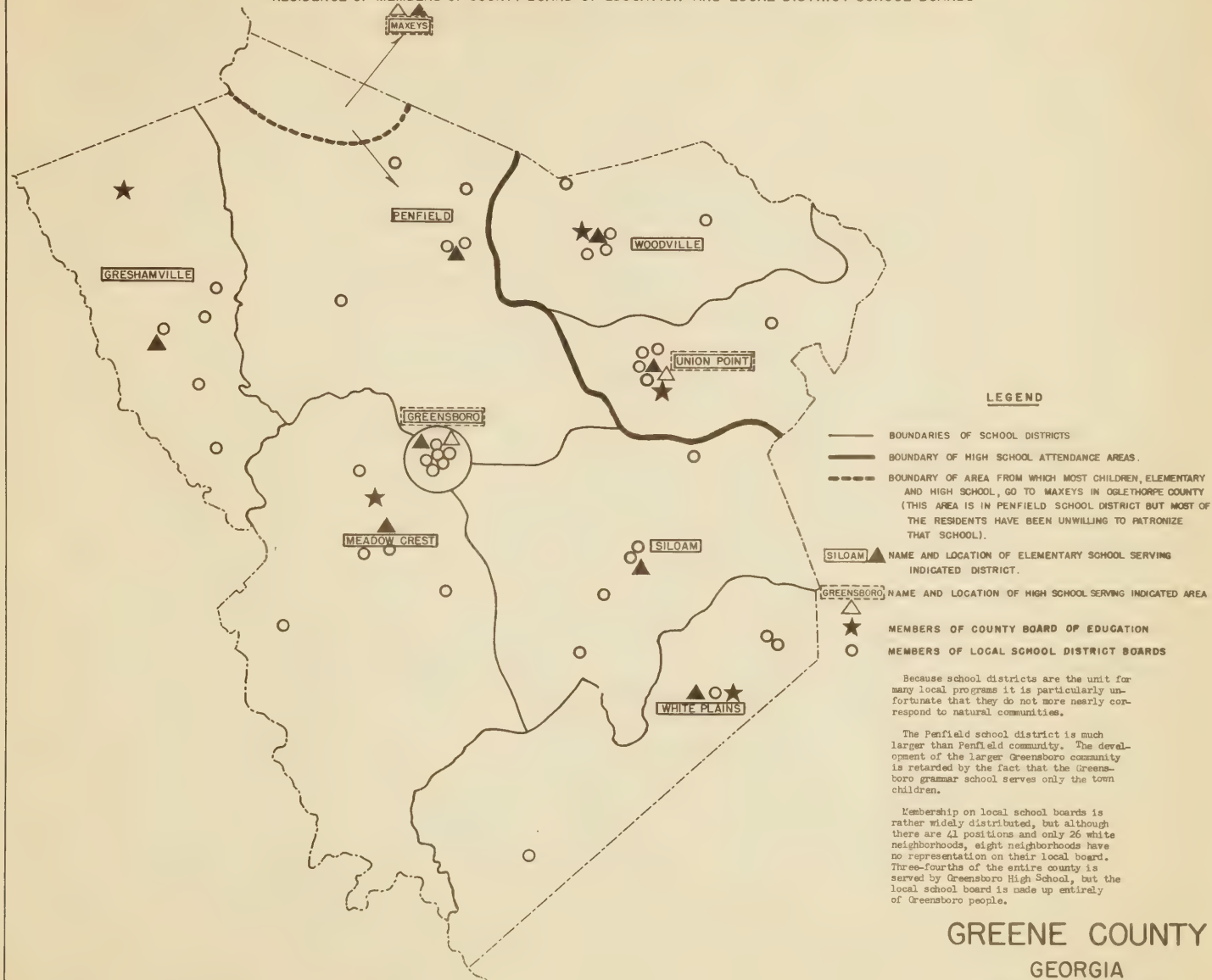
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Natural neighborhood and community boundaries have also been largely ignored in establishing local school districts. The health service could be made more adequate by establishing more clinics. Militia districts do not correspond to the neighborhood and community areas.

MAP 12 - WHITE SCHOOLS - LOCATION AND ATTENDANCE - AREAS RESIDENCE OF MEMBERS OF COUNTY BOARD OF EDUCATION AND LOCAL DISTRICT SCHOOL BOARDS

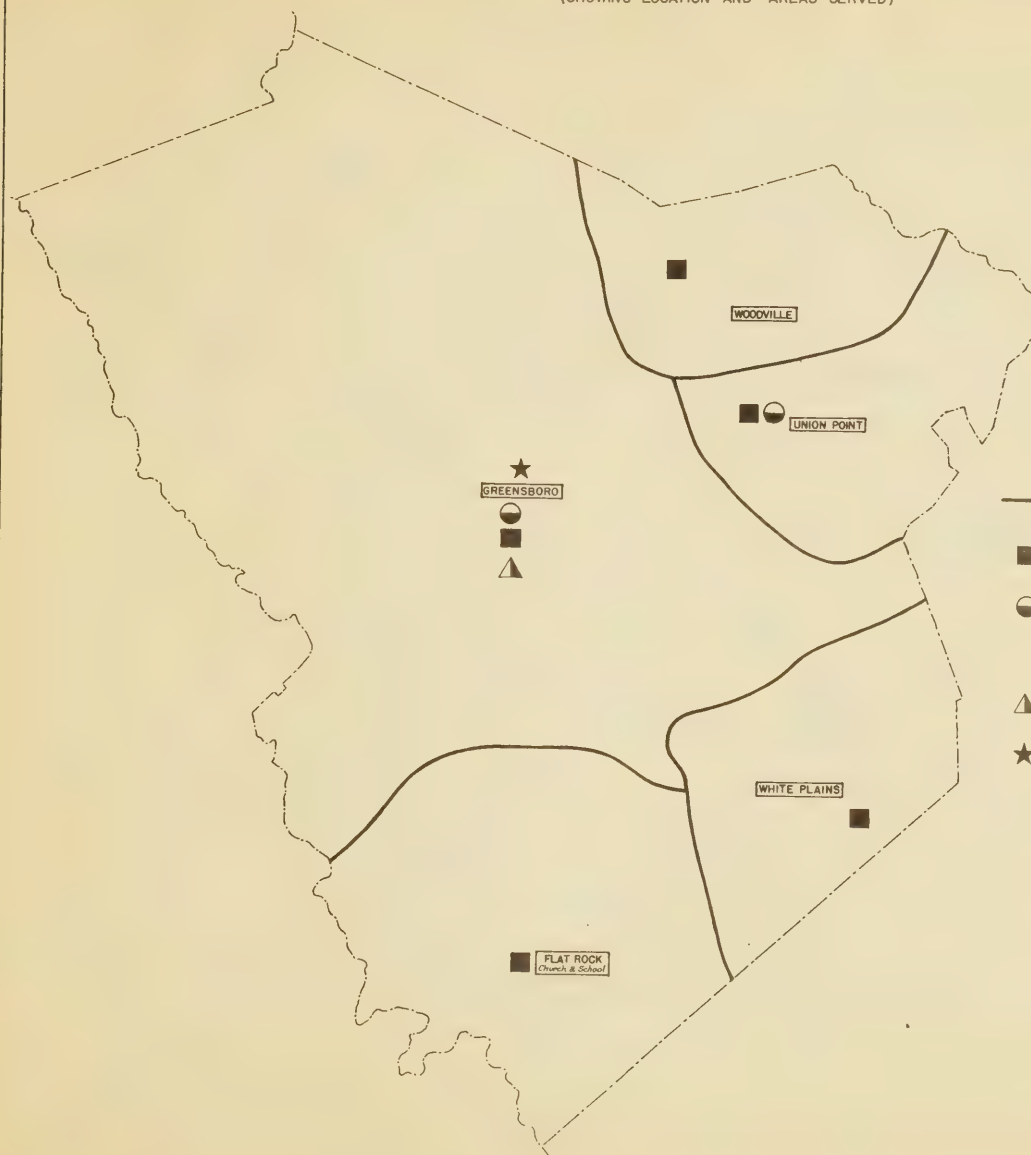


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MAP 13 - COUNTY HEALTH DEPARTMENT CLINICS

(SHOWING LOCATION AND AREAS SERVED)



LEGEND

- BOUNDARIES OF AREAS SERVED BY NEGRO MATERNAL AND CHILD HYGIENE CLINICS.
- LOCATION OF NEGRO MATERNAL AND CHILD HYGIENE CLINIC SERVING INDICATED AREA.
- VENEREAL DISEASE CLINIC SERVING BOTH NEGRO AND WHITE (UNION POINT CLINIC SERVES UNION POINT & WOODVILLE DISTRICTS; GREENSBORO SERVES REMAINDER OF COUNTY).
- ▲ TUBERCULOSIS CLINIC SERVING ENTIRE COUNTY, WHITE AND NEGRO.
- ★ WHITE MATERNAL AND CHILD HYGIENE CLINIC SERVING ENTIRE COUNTY.

The only white health clinics are located in the two largest towns. If clinics could be held at Greshamville, Penfield, and White Plains also, the health service could reach the entire county.

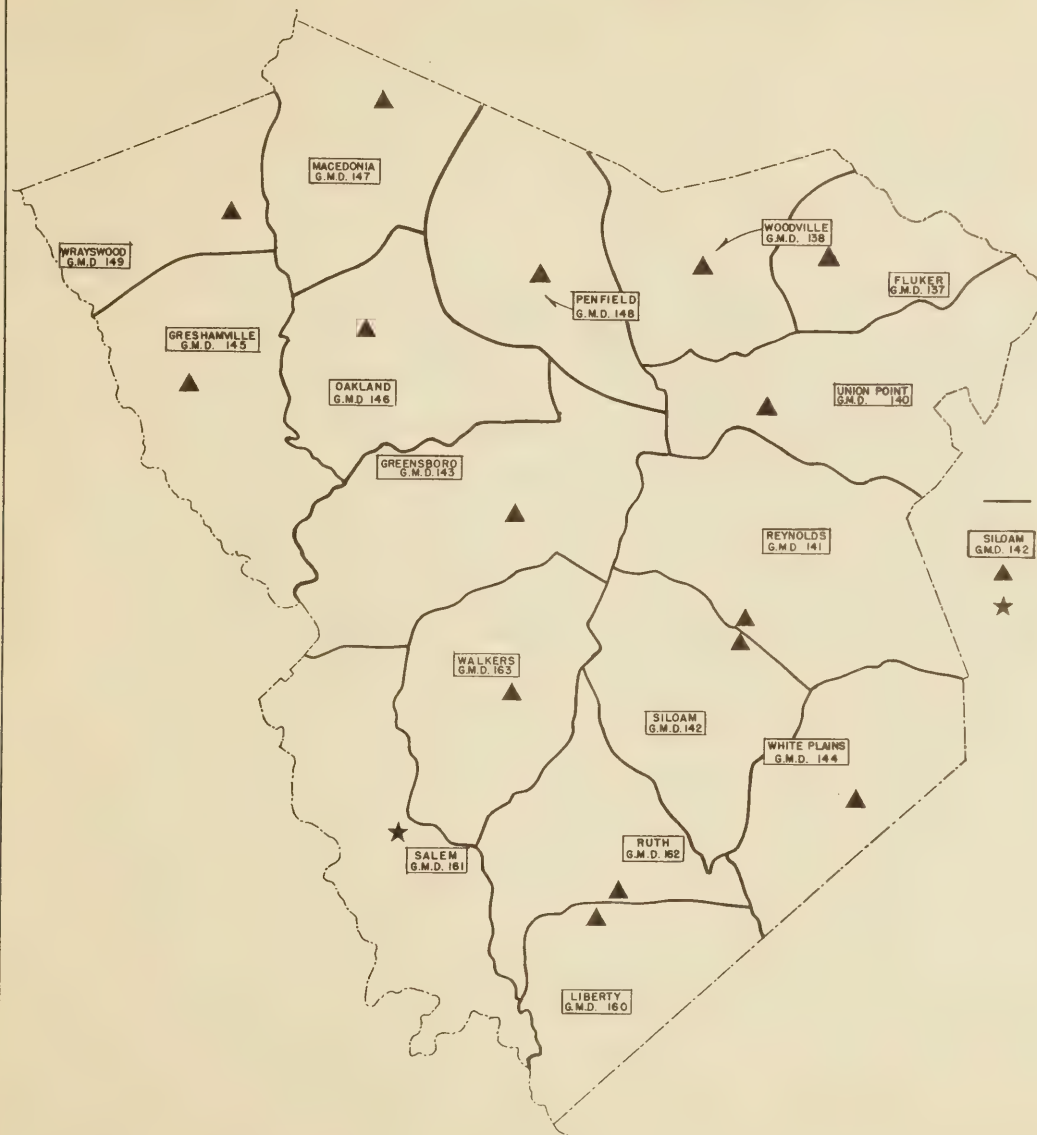
Negro clinics are now held at five towns. Additional negro clinics are needed at Greshamville and Penfield.

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MAP 14 -MILITIA DISTRICTS

(MINOR CIVIL DISTRICTS)



LEGEND

BOUNDARIES OF MILITIA DISTRICTS.

NAME AND NUMBER OF MILITIA DISTRICT.

LOCATION OF VOTING PLACE FOR INDICATED DISTRICT

INDICATING DISTRICT WHICH HAS NO VOTING PLACE,
BECAUSE OF SCARCITY OF WHITE RESIDENTS
(THE FEW RESIDING HERE VOTE IN GREENSBORO).

Oldest of the local subdivisions of the county are the militia districts, which serve as the basis for census enumeration and voting. They may have been based originally on natural groupings, but have little resemblance to the present-day neighborhoods and communities.

Siloam village is split between two districts, with separate polling places on opposite sides of the main road.

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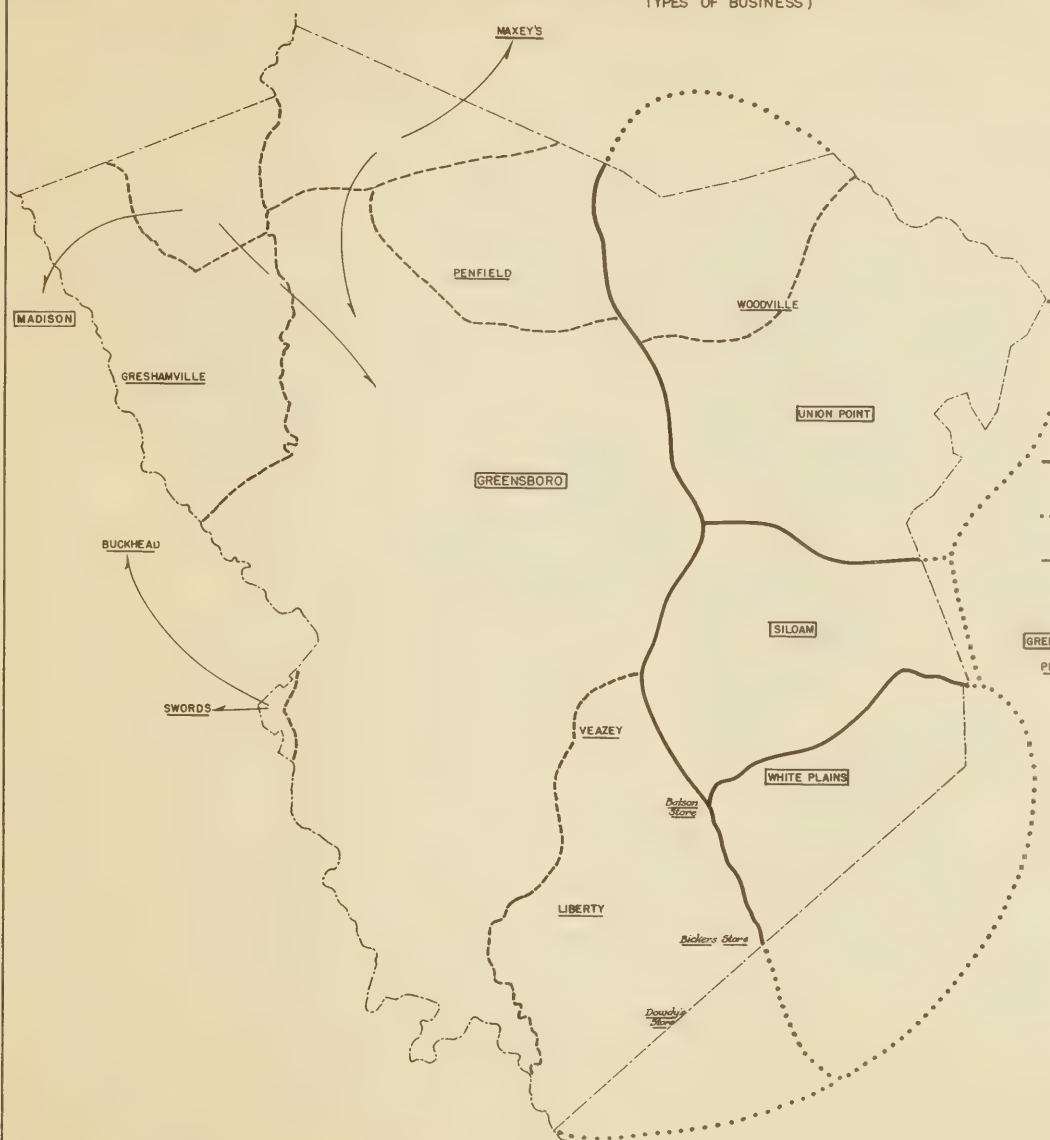
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Church attendance and trade areas are dominant factors in determining natural neighborhood and community boundaries, as indicated by the following maps. A change in the trade center patronized by an individual family is often followed by a shift of community affiliations to the same center. In Greene County, only one white community is without a local trade center, and it is served by several local stores. Church attendance is influential here in determining neighborhoods, but has little effect on the wider community pattern.

MAP 15 -GENERAL TRADE AREAS

(COMPOSITE AREAS DERIVED FROM TRADE AREAS FOR SPECIFIC TYPES OF BUSINESS)



LEGEND

- BOUNDARIES OF MAJOR TRADE AREAS (THE INDICATED TRADE CENTERS PROBABLY GET AT LEAST HALF OF THE BUSINESS IN EACH AREA)
- INDICATING OVERLAPPING OF MAJOR TRADE AREAS INTO ADJOINING COUNTIES.
- - - - LESSER TRADE AREAS WITHIN MAJOR AREAS (STORES IN THESE AREAS HAVE A FAIR STOCK OF SOME TYPES OF GOODS, BUT MAJORITY OF TRADING IS DONE AT INDICATED MAJOR TRADE CENTERS)

GREENSBORO NAMES OF MAJOR TRADE CENTERS.

PENFIELD NAMES OF LESSER TRADE CENTERS OR AREAS.

ARROWS INDICATE CASES WHERE TRADE IS DIVIDED BETWEEN TWO TRADE CENTERS.

Trade areas for groceries, hardware, and dry goods are almost identical and are the most influential factor in outlining general trade areas.

The Farm Security Administration and other agencies have been responsible for "pulling back into the county" about one-fourth of the trade area. For example, the people in the northwestern part, who used to go to Maxeys and Edison, now trade chiefly in Greensboro since they must come there on business with governmental agencies. Greensboro merchants are increasingly aware of improved business conditions.

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MAP 10. WHITE CHURCHES - LOCATION AND AREA SERVED

(ATTENDANCE AREAS SHOWN FOR TOWN AND VILLAGE CHURCHES ONLY)



Church attendance of rural people in Greene County, both white and colored, is almost entirely on a neighborhood basis; but it has very little influence on community affiliation.

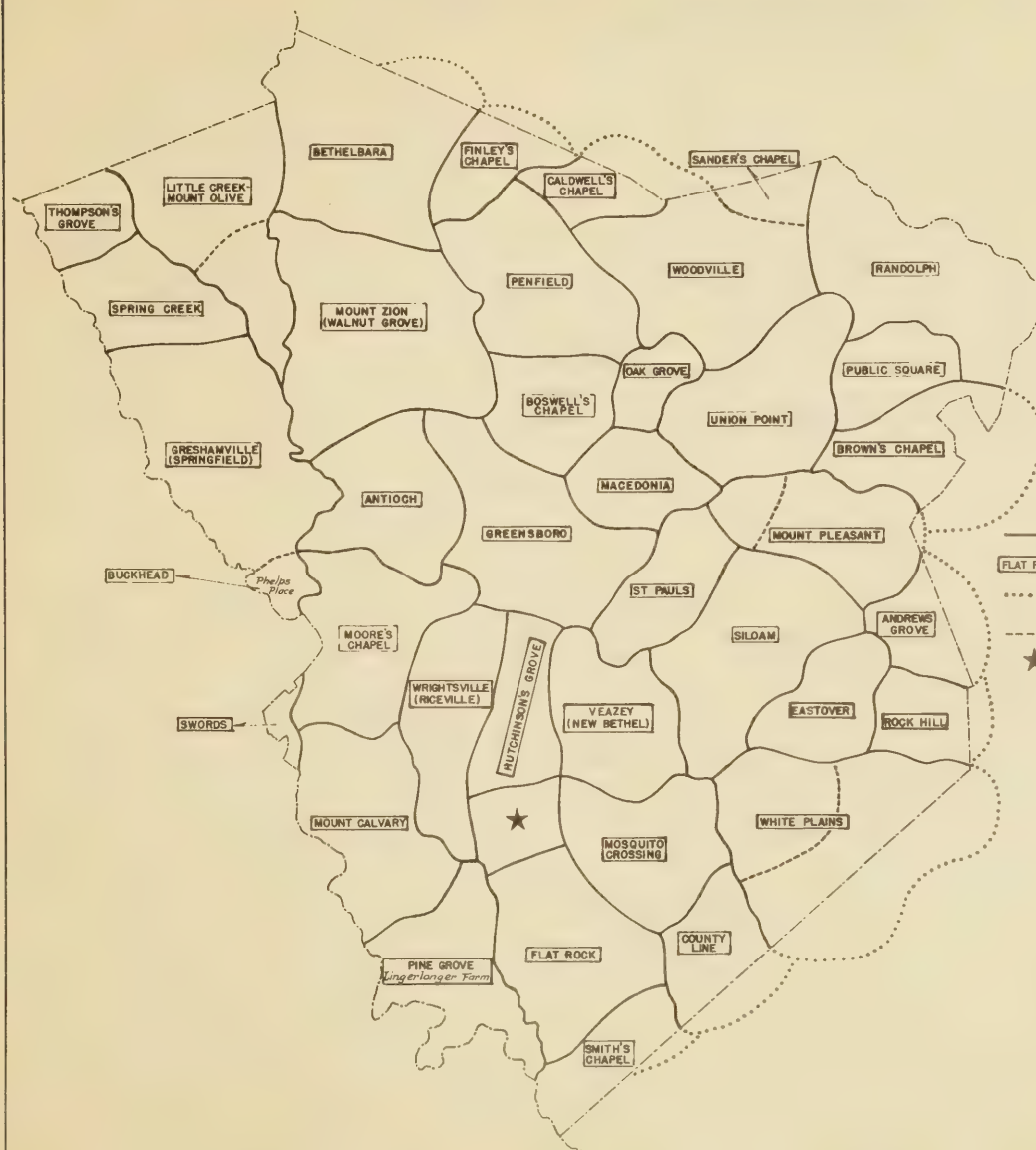
Farm people, especially Negroes, do not usually attend town or village churches.

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Present associational patterns of rural Negroes in Greene County are similar in many ways to those of the white people of 40 years ago. Nowhere in the county is there a fully-integrated rural Negro community of the farm-village type. Wherever wider community affiliations of Negroes do exist, they tend to follow the general lines of the white communities, with some further community subdivisions. The boundaries of Negro and white neighborhoods do not correspond.

MAP 17 - NEGRO NEIGHBORHOODS



LEGEND

- _____ NEIGHBORHOOD BOUNDARIES
 [FLAT ROCK] NEIGHBORHOOD NAMES
 INDICATING OVERLAPPING OF GREEN COUNTY NEIGHBORHOODS
 INTO ADJOINING COUNTIES
 ----- LOCATION OF SMALL SUB-GROUPS WITHIN NEIGHBORHOODS
 ★ AREAS HAVING NO NEGRO POPULATION.

The neighborhood is still the most meaningful local group for the rural Negroes. Social, educational, religious and organizational activity are mainly on the neighborhood level.

In the absence of strong outside ties with towns and villages, the neighborhood functions as "their community."

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MAP 18 - NEGRO NEIGHBORHOODS AND COMMUNITIES

(SHOWING COMMUNITY PATTERN THAT WOULD LIKELY DEVELOP OR COULD EASILY BE DEVELOPED IF CONDITIONS HINDERING DEVELOPMENT OF NEGRO COMMUNITIES WERE REMOVED)



LEGEND

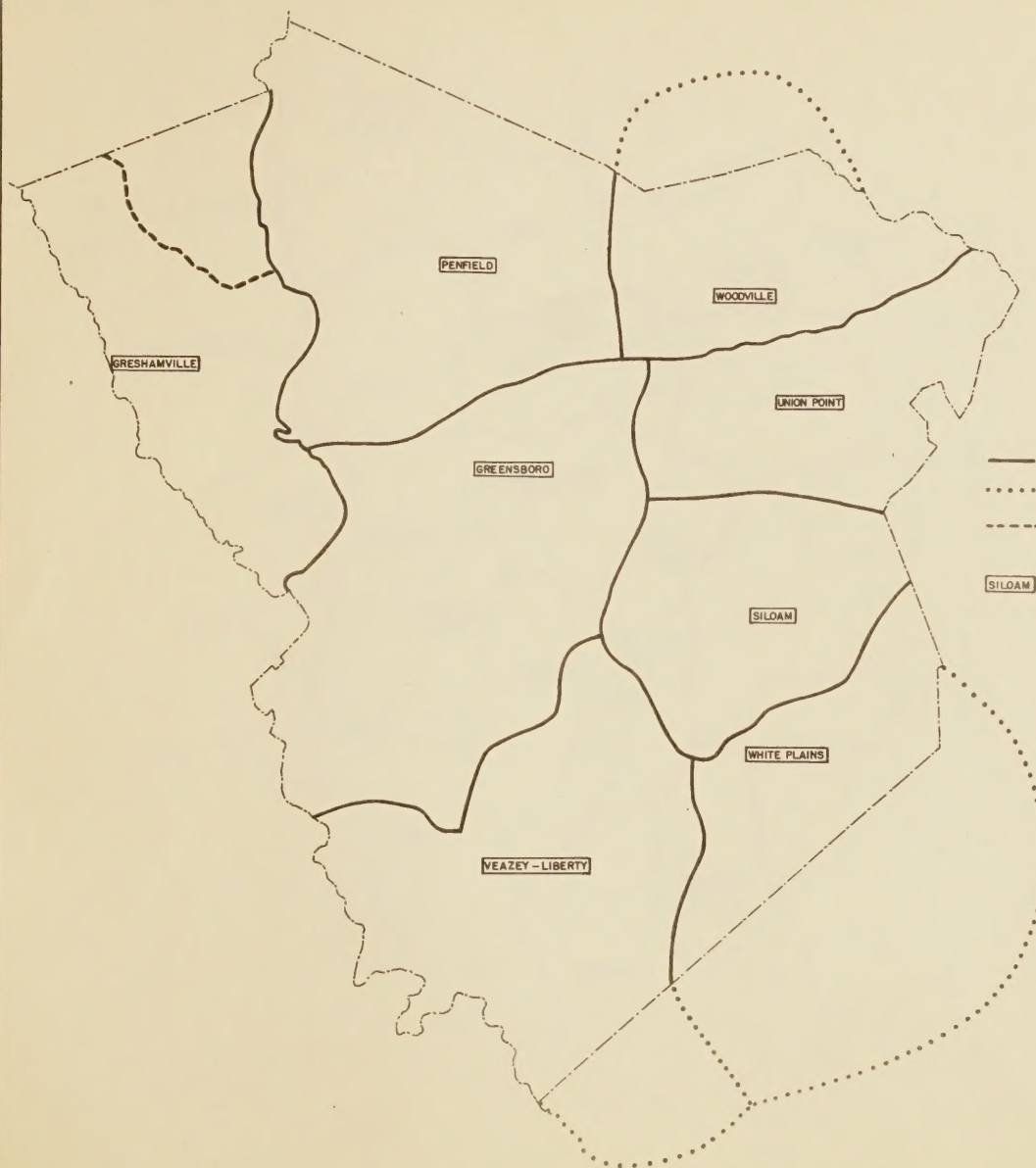
- BOUNDARIES OF COMMUNITIES
- - - COMMUNITY BOUNDARIES IN DOUBT (DEPENDING ON DEVELOPMENTS IN AREA DURING NEXT FEW YEARS)
- INDICATING OVERLAPPING OF COMMUNITIES INTO ADJOINING COUNTIES.
- NEIGHBORHOOD BOUNDARIES WITHIN COMMUNITIES.
- INDICATING OVERLAPPING OF NEIGHBORHOODS INTO ADJOINING COUNTIES.
- COMMUNITY NAMES.
- NEIGHBORHOOD NAMES.
- ★ AREAS HAVING NO NEGRO RESIDENTS.

If Negro associational patterns follow white trends, and if hindrances to the development of Negro communities are removed, a community pattern of this type is likely to emerge. Agencies will greatly influence this pattern by the way in which they group Negro neighborhoods for local administration.

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MAP 19-APPROXIMATE AREAS OF WHITE COMMUNITIES IN 1900



LEGEND

- COMMUNITY BOUNDARIES
- INDICATING OVERLAPPING OF GREEN COUNTY COMMUNITIES INTO ADJOINING COUNTIES
- BOUNDARY OF AREA MADE UP OF LARGE PLANTATIONS AND ONLY TO A VERY LIMITED EXTENT A PART OF GRESHAMVILLE COMMUNITY.
- SILLOAM COMMUNITY NAMES

In the last 40 years, the community surrounding the county seat has almost doubled in size at the expense of three other communities. In 1900, neighborhoods were more important and communities less important than today.

However, no white communities in Greene County have completely disappeared since 1900, nor have any new ones emerged.

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